111TH CONGRESS 1ST SESSION

H. R. 3269

To amend the Securities Exchange Act of 1934 to provide shareholders with an advisory vote on executive compensation and to prevent perverse incentives in the compensation practices of financial institutions.

IN THE HOUSE OF REPRESENTATIVES

July 21, 2009

Mr. Frank of Massachusetts (for himself, Mr. Peters, Ms. Kilroy, Mr. Watt, Mr. Capuano, Mr. Al Green of Texas, Mr. Sherman, Mr. Carson of Indiana, Mr. Gutierrez, Mr. Ellison, and Mr. Hinojosa) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To amend the Securities Exchange Act of 1934 to provide shareholders with an advisory vote on executive compensation and to prevent perverse incentives in the compensation practices of financial institutions.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Corporate and Finan-
- 5 cial Institution Compensation Fairness Act of 2009".

SEC. 2. SHAREHOLDER VOTE ON EXECUTIVE COMPENSA-

- 2 TION DISCLOSURES.
- 3 Section 14 of the Securities Exchange Act of 1934
- 4 (15 U.S.C. 78n) is amended by adding at the end the fol-
- 5 lowing new subsection:
- 6 "(i) Annual Shareholder Approval of Execu-
- 7 TIVE COMPENSATION.—

8 "(1) Annual vote.—Any proxy or consent or 9 authorization for an annual meeting of the share-10 holders (or a special meeting in lieu of the annual 11 meeting) occurring on or after the date that is 6 12 months after the date on which final rules are issued 13 under paragraph (3), shall provide for a separate 14 shareholder vote to approve the compensation of ex-15 ecutives as disclosed pursuant to the Commission's 16 compensation disclosure rules (which disclosure shall 17 include the compensation committee report, the com-18 pensation discussion and analysis, the compensation 19 tables, and any related materials). The shareholder 20 vote shall not be binding on the corporation or the 21 board of directors and shall not be construed as 22 overruling a decision by such board, nor to create or 23 imply any additional fiduciary duty by such board, 24 nor shall such vote be construed to restrict or limit 25 the ability of shareholders to make proposals for in1 clusion in such proxy materials related to executive 2 compensation.

"(2) Shareholder approval of golden parachute compensation.—

"(A) DISCLOSURE.—In any proxy or consent solicitation material for an annual meeting of the shareholders (or a special meeting in lieu of the annual meeting) occurring on or after the date that is 6 months after the date on which final rules are issued under paragraph (3), that concerns an acquisition, merger, consolidation, or proposed sale or other disposition of all or substantially all the assets of an issuer, the person making such solicitation shall disclose in the proxy or consent solicitation material, in a clear and simple tabular form in accordance with regulations to be promulgated by the Commission, any agreements or understandings that such person has with any principal executive officers of such issuer (or of the acquiring issuer, if such issuer is not the acquiring issuer) concerning any type of compensation (whether present, deferred, or contingent) that is based on or otherwise relates to the acquisition, merger, consolidation, sale, or

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other disposition of all or substantially all of the assets of the issuer that have not been subject to a shareholder vote under paragraph (1), and the aggregate total of all such compensation that may (and the conditions upon which it may) be paid or become payable to or on behalf of such executive officer.

"(B) SHAREHOLDER APPROVAL.—Any proxy or consent or authorization relating to the proxy or consent solicitation material containing the disclosure required by subparagraph (A) shall provide for a separate shareholder vote to approve such agreements or understandings and compensation as disclosed. A vote by the shareholders shall not be binding on the corporation or the board of directors of the issuer or the person making the solicitation and shall not be construed as overruling a decision by such board, nor to create or imply any additional fiduciary duty by such board, nor shall such vote be construed to restrict or limit the ability of shareholders to make proposals for inclusion in such proxy materials related to executive compensation.

"(3) Rulemaking.—Not later than 6 months 1 2 after the date of the enactment of the Corporate and 3 Financial Institution Compensation Fairness Act of 2009, the Commission shall issue rules and regula-5 tions to implement this subsection.". 6 SEC. 3. COMPENSATION COMMITTEE INDEPENDENCE. 7 (a) STANDARDS RELATING TO COMPENSATION COM-8 MITTEES.—The Securities Exchange Act of 1934 (15 U.S.C. 78f) is amended by inserting after section 10A the following new section: 10 11 "SEC. 10B. STANDARDS RELATING TO COMPENSATION COM-12 MITTEES. 13 "(a) Commission Rules.— "(1) IN GENERAL.—Effective not later than 14 15 270 days after the date of enactment of the Cor-16 porate and Financial Institution Compensation Fair-17 ness Act of 2009, the Commission shall, by rule, di-18 rect the national securities exchanges and national 19 securities associations to prohibit the listing of any 20 security of an issuer that is not in compliance with 21 the requirements of any portion of subsections (b) 22 through (f). 23 "(2) Opportunity to cure defects.—The 24 rules of the Commission under paragraph (1) shall

provide for appropriate procedures for an issuer to

- have an opportunity to cure any defects that would
 be the basis for a prohibition under paragraph (1)
 before the imposition of such prohibition.
- "(3) EXEMPTION AUTHORITY.—The Commission may exempt certain categories of issuers from the requirements of subsections (b) through (f), where appropriate in view of the purpose of this section. In determining appropriate exemptions, the Commission shall take into account, among other considerations, the potential impact on smaller reporting issuers.
- 12 "(b) Independence of Compensation Commit-13 tees.—
 - "(1) IN GENERAL.—Each member of the compensation committee of the board of directors of the issuer shall be a member of the board of directors of the issuer, and shall otherwise be independent.
 - "(2) CRITERIA.—In order to be considered to be independent for purposes of this subsection, a member of a compensation committee of an issuer may not, other than in his or her capacity as a member of the compensation committee, the board of directors, or any other board committee—
- 24 "(A) accept any consulting, advisory, or 25 other compensatory fee from the issuer; or

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1	"(B) be an affiliated person of the issuer
2	or any subsidiary thereof.
3	"(C) Exemptive authority.—The Com-
4	mission may exempt from the requirements of
5	paragraph (2) a particular relationship with re-
6	spect to compensation committee members,
7	where appropriate in view of the purpose of this
8	section.
9	"(3) Definition.—As used in this section, the
10	term 'compensation committee' means—
11	"(A) a committee (or equivalent body) es-
12	tablished by and amongst the board of directors
13	of an issuer for the purpose of determining and
14	approving the compensation arrangements for
15	the executive officers of the issuer; and
16	"(B) if no such committee exists with re-
17	spect to an issuer, the independent members of
18	the entire board of directors.
19	"(c) Independence Standards for Compensa-
20	TION CONSULTANTS AND OTHER COMMITTEE ADVI-
21	sors.—Any compensation consultant, legal counsel, or
22	other adviser to the compensation committee of any issuer
23	shall meet standards for independence established by the
24	Commission by regulation.

1 "(d) Compensation Committee Authority Re-2 Lating to Compensation Consultants.—

"(1) IN GENERAL.—The compensation committee of each issuer, in its capacity as a committee of the board of directors, shall have the authority, in its sole discretion, to retain and obtain the advice of a compensation consultant meeting the standards for independence promulgated pursuant to subsection (c), and the compensation committee shall be directly responsible for the appointment, compensation, and oversight of the work of such independent compensation consultant. This provision shall not be construed to require the compensation committee to implement or act consistently with the advice or recommendations of the compensation consultant, and shall not otherwise affect the compensation committee's ability or obligation to exercise its own judgment in fulfillment of its duties.

"(2) DISCLOSURE.—In any proxy or consent solicitation material for an annual meeting of the shareholders (or a special meeting in lieu of the annual meeting) occurring on or after the date that is 1 year after the date of enactment of the Corporate and Financial Institution Compensation Fairness Act of 2009, each issuer shall disclose in the proxy

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or consent material, in accordance with regulations to be promulgated by the Commission—

> "(A) whether the compensation committee of the issuer retained and obtained the advice of a compensation consultant meeting the standards for independence promulgated pursuant to subsection (c); and

"(B) if the compensation committee of the issuer has not retained and obtained the advice of a compensation consultant meeting the standards for independence promulgated pursuant to subsection (c), an explanation of the basis for the compensation committee's determination that the retention of such an independent consultant was not in the interests of shareholders.

17 "(e) Authority To Engage Independent Coun-SEL AND OTHER ADVISORS.—The compensation com-18 mittee of each issuer, in its capacity as a committee of 19 the board of directors, shall have the authority, in its sole 20 21 discretion, to retain and obtain the advice of independent 22 counsel and other advisers meeting the standards for inde-23 pendence promulgated pursuant to subsection (c), and the compensation committee shall be directly responsible for the appointment, compensation, and oversight of the work

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- 1 of such independent counsel and other advisers. This pro-
- 2 vision shall not be construed to require the compensation
- 3 committee to implement or act consistently with the advice
- 4 or recommendations of such independent counsel and
- 5 other advisers, and shall not otherwise affect the com-
- 6 pensation committee's ability or obligation to exercise its
- 7 own judgment in fulfillment of its duties.
- 8 "(f) Funding.—Each issuer shall provide for appro-
- 9 priate funding, as determined by the compensation com-
- 10 mittee, in its capacity as a committee of the board of direc-
- 11 tors, for payment of compensation—
- "(1) to any compensation consultant to the
- compensation committee that meets the standards
- 14 for independence promulgated pursuant to sub-
- section (c), and
- 16 "(2) to any independent counsel or other ad-
- viser to the compensation committee.".
- 18 (b) STUDY AND REVIEW REQUIRED.—
- 19 (1) IN GENERAL.—The Securities and Ex-
- change Commission shall conduct a study and review
- of the use of compensation consultants meeting the
- standards for independence promulgated pursuant to
- section 10B(c) of the Securities Exchange Act of
- 24 1934 (as added by subsection (a)), and the effects
- of such use.

1	(2) Report to congress.—Not later than 2
2	years after the date of enactment of this Act, the
3	Commission shall submit a report to the Congress
4	on the results of the study and review required by
5	this paragraph.
6	SEC. 4. ENHANCED COMPENSATION STRUCTURE REPORT-
7	ING TO REDUCE PERVERSE INCENTIVES.
8	(a) Enhanced Disclosure and Reporting of
9	Compensation Arrangements.—Not later than 270
10	days after the date of enactment of this Act, the appro-
11	priate Federal regulators jointly shall prescribe regula-
12	tions to require each covered financial institution to dis-
13	close to the appropriate Federal regulator the structures
14	of the incentive-based compensation arrangements for offi-
15	cers and employees of such institution sufficient to deter-
16	mine whether the compensation structure—
17	(1) is aligned with sound risk management;
18	(2) is structured to account for the time hori-
19	zon of risks; and
20	(3) meets such other criteria as the appropriate
21	Federal regulators jointly may determine to be ap-
22	propriate to reduce unreasonable incentives for offi-
23	cers and employees to take undue risks that—
24	(A) could threaten the safety and sound-
25	ness of covered financial institutions: or

1	(B) could have serious adverse effects on
2	economic conditions or financial stability.
3	(b) Prohibition on Certain Compensation
4	STRUCTURES.—Not later than 270 days after the date of
5	enactment of this Act, and taking into account the factors
6	described in paragraphs (1), (2), and (3) of subsection (a),
7	the appropriate Federal regulators shall jointly prescribe
8	regulations that prohibit any compensation structure or
9	incentive-based payment arrangement, or any feature of
10	any such compensation structure or arrangement, that the
11	regulators determine encourages inappropriate risks by fi-
12	nancial institutions or officers or employees of covered fi-
13	nancial institutions that—
14	(1) could threaten the safety and soundness of
15	covered financial institutions; or
16	(2) could have serious adverse effects on eco-
17	nomic conditions or financial stability.
18	(e) Enforcement.—The provisions of this section
19	shall be enforced under section 505 of the Gramm-Leach-
20	Bliley Act and, for purposes of such section, a violation
21	of this section shall be treated as a violation of subtitle
22	A of title V of such Act.
23	(d) Definitions.—As used in this section—
24	(1) the term "appropriate Federal regulator"
25	means—

1	(A) the Board of Governors of the Federal
2	Reserve System;
3	(B) the Office of the Comptroller of the
4	Currency;
5	(C) the Board of Directors of the Federal
6	Deposit Insurance Corporation;
7	(D) the Director of the Office of Thrift
8	Supervision;
9	(E) the National Credit Union Administra-
10	tion Board; and
11	(F) the Securities and Exchange Commis-
12	sion; and
13	(2) the term "covered financial institution"
14	means—
15	(A) a depository institution or depository
16	institution holding company, as such terms are
17	defined in section 3 of the Federal Deposit In-
18	surance Act (12 U.S.C. 1813);
19	(B) a broker-dealer registered under sec-
20	tion 15 of the Securities Exchange Act of 1934
21	(15 U.S.C. 78 <i>o</i>);
22	(C) a credit union, as described in section
23	19(b)(1)(A)(iv) of the Federal Reserve Act;
24	(D) an investment advisor, as such term is
25	defined in section 202(a)(11) of the Investment

1	Advisers Act of 1940 (15 U.S.C. 80b–2(a)(11))
2	and
3	(E) any other financial institution that the
4	appropriate Federal regulators, jointly, by rule
5	determine should be treated as a covered finan
6	cial institution for purposes of this section.

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