To increase the number of landlords participating in the Housing Choice Voucher program.

IN THE HOUSE OF REPRESENTATIVES

MARCH 1, 2022

Mr. CLEAVER (for himself and Mr. KATKO) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To increase the number of landlords participating in the Housing Choice Voucher program.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Choice in Affordable Housing Act of 2022”.

SEC. 2. DEFINITIONS.

In this Act—

(1) the term “Housing Choice Voucher program” means the tenant-based assistance program
under section 8(o) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)); and

(2) the term “Secretary” means the Secretary of Housing and Urban Development.

SEC. 3. FINDINGS.

Congress finds the following:

(1) The Housing Choice Voucher program is the Federal Government’s largest program helping low-income families, the elderly, and persons with disabilities to afford decent, safe, and sanitary housing in the private market.

(2) The Housing Choice Voucher program is proven to have positive impacts on voucher holders, including increased housing stability, reduced homelessness, and children lifted out of poverty.

(3) As a public-private partnership, the Housing Choice Voucher program relies on the willingness of private landlords to accept vouchers.

(4) Landlord participation is declining in the Housing Choice Voucher program, with an average of 10,000 housing providers leaving the program each year between 2010 and 2016.

(5) Landlord participation is especially lacking in “high-opportunity neighborhoods” that have low
poverty rates and good access to quality schools, jobs, and public transportation.

(6) The Secretary has conducted and continues to conduct research on landlord participation in the Housing Choice Voucher program.

(7) The Moving to Work demonstration program of the Department of Housing and Urban Development has given participating public housing agencies the ability to test innovative strategies to incentivize landlords to accept vouchers.

SEC. 4. SENSE OF CONGRESS.

It is the sense of Congress that—

(1) the Housing Choice Voucher program should be improved to increase the number of landlords, particularly landlords with units in high-opportunity neighborhoods, who accept vouchers in order to expand housing choice and opportunity, and further fair housing; and

(2) Federal programs to help people afford safe and decent housing are important in all communities, including urban, rural, and tribal areas.
SEC. 5. INCENTIVIZING LANDLORD PARTICIPATION IN HOUSING CHOICE VOUCHER PROGRAM.

(a) One-Time Incentive Payments.—Section 8(o) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)) is amended by adding at the end the following:

“(21) One-time incentive payments.—

“(A) Definition.—In this paragraph, the term ‘eligible unit’ means a dwelling unit that—

“(i) is located in a census tract with a poverty rate of less than 20 percent; and

“(ii) has not previously been subject to a housing assistance payment contract under this subsection.

“(B) Incentive payment authority.—

“(i) In general.—To incentivize landlords who own dwelling units in low-poverty areas to enter into housing assistance payment contracts under this subsection, the Secretary shall provide assistance under this paragraph to public housing agencies to be used to offer a one-time payment directly to the owner of an eligible unit entering into a housing assistance payment contract with the public housing agency for the eligible unit.
“(ii) AMOUNT.—The amount of an incentive payment made to an eligible owner under clause (i) may not exceed 200 percent of the monthly housing assistance payment made to the eligible owner for the eligible unit.

“(iii) CONDITIONS PERMITTED.—Subject to paragraph (7), a public housing agency may require the owner of an eligible unit, as a condition of receiving an incentive payment under clause (i), to commit to lease the eligible unit to tenants assisted under this subsection for more than 1 year.

“(iv) LIMIT.—The owner of an eligible unit may not receive more than 1 incentive payment under clause (i), regardless of—

“(I) the number of eligible units owned by the owner; or

“(II) the number of public housing agencies with which the owner has entered into housing assistance payment contracts.”.

(b) SECURITY DEPOSIT PAYMENTS.—Section 8(o) of the United States Housing Act of 1937 (42 U.S.C.
1 1437f(o)), as amended by subsection (a), is amended by
2 adding at the end the following:
3
4 “(22) Security deposit payments.—
5 “(A) Security deposit payment authority.—The Secretary shall provide assistance to public housing agencies to be used to
6 pay the owner of a dwelling unit assisted under
7 this subsection for a security deposit, or a sub-
8 substantial portion thereof, on behalf of the tenant
9 of the dwelling unit in accordance with subpara-
10 graph (B).
11 “(B) Minimum PHA requirements.—A
12 public housing agency that receives assistance
13 from the Secretary under subparagraph (A)
14 shall administer the assistance in accordance
15 with the following conditions:
16 “(i) The public housing agency shall
17 pay the owners of dwelling units assisted
18 under this subsection for a security de-
19 posit, or a substantial portion thereof, in
20 an amount determined by the public hous-
21 ing agency, on behalf of the tenants of the
22 dwelling units.
23 “(ii) In making payments to owners of
24 dwelling units under clause (i), the public
housing agency shall give priority to owners of dwelling units occupied by extremely low-income families.

“(iii) The owner of a dwelling unit may deduct amounts from a security deposit payment received under clause (i) to cover damages beyond normal wear and tear caused by the tenant of the dwelling unit, any member of the tenant’s household, or any guest or other person under the tenant’s control.

“(iv) The public housing agency shall conduct a damage claims process whereby—

“(I) in order to deduct amounts from a security deposit payment received under clause (i), the owner of a covered dwelling unit must submit a claim to the public housing agency with an itemized list of damages and evidence and request reimbursement; and

“(II) the tenant of a covered dwelling unit may refute a claim submitted under subclause (I).
“(v) The public housing agency shall—

“(I) establish an amount of repair costs for which a tenant will be responsible; and

“(II) notify a tenant, upon the tenant entering into a lease for a dwelling unit assisted under this subsection, of the amount described in subclause (I).

“(vi) The public housing agency may determine what action to take if a tenant demonstrates an inability to pay the amount of repair costs for which the tenant is responsible under clause (v).

“(vii) At the end of a tenant’s occupancy of a dwelling unit assisted under this subsection, the landlord shall return to the public housing agency any unused amount of a security deposit payment received under clause (i).

“(C) RULE OF CONSTRUCTION.—Nothing in subparagraph (B) shall be construed to prohibit a public housing agency from establishing additional conditions for the administration of
assistance received under subparagraph (A) in accordance with applicable State and local laws.”.

(c) LANDLORD LIAISON BONUS PAYMENTS.—Section 8(o) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)), as amended by subsection (b), is amended by adding at the end the following:

“(23) LANDLORD LIAISON BONUS PAYMENTS.—

“(A) IN GENERAL.—Each year, the Secretary shall award 1 bonus payment to each public housing agency that employs, contracts with a service partner that employs, or demonstrates an intent to employ or contract with a service partner that employs, not less than 1 dedicated landlord liaison whose duties include, with respect to the tenant-based assistance program under subsection (o)—

“(i) conducting landlord outreach, recruitment, and retention;

“(ii) educating and training landlords regarding the program; and

“(iii) operating a phone hotline, online portal, monitored email address, or other mechanism designated by the Secretary for
landlord questions and concerns regarding
the program.

“(B) DEMONSTRATING COMPLIANCE.—The
Secretary shall determine how a public housing
agency may demonstrate that it offers or in-
tends to offer a landlord liaison service for pur-
poses of subparagraph (A).

“(C) AMOUNT.—The Secretary shall estab-
lish an amount for the landlord liaison bonus
payment authorized under subparagraph (A) that—

“(i) may vary by region;

“(ii) does not exceed the 150 percent
of the average cost of employing, or con-
tracting with a service partner that em-
ploys, such a landlord liaison, based on
local market conditions; and

“(iii) is sufficient to incentivize public
housing agencies to employ, or contact
with a service partner that employs, such
a landlord liaison.”.

(d) HOUSING PARTNERSHIP FUND.—Section 8 of the
United States Housing Act of 1937 (42 U.S.C. 1437f) is
amended by adding at the end the following:
“(ee) HERSCHEL LASHKOWITZ HOUSING PARTNER-
SHIP FUND.—

“(1) ESTABLISHMENT.—The Secretary shall es-
establish a fund, to be known as the ‘Herschel
Lashkowitz Housing Partnership Fund’, for the pur-
pose of incentivizing landlords to participate in the
tenant-based assistance program under subsection
(o) in accordance with paragraph (2) of this sub-
section.

“(2) AUTHORIZED USES.—The Secretary shall
use amounts from the Housing Partnership Fund
for—

“(A) incentive payments under subsection
(o)(21);

“(B) security deposit payments under sub-
section (o)(22);

“(C) landlord liaison bonus payments
under subsection (o)(23); and

“(D) other uses, as determined by a public
housing agency and approved by the Secretary,
designed primarily—

“(i) to recruit owners of dwelling
units, particularly dwelling units in census
tracts with a poverty rate of less than 20
percent, to enter into housing assistance
payment contracts under subsection (o); and

“(ii) to ensure that owners that enter into housing assistance payment contracts as described in clause (i) of this subpara-
graph continue to lease their dwelling units to tenants assisted under subsection (o).

“(3) REPORTS.—The Secretary shall require a public housing agency that receives assistance from the Herschel Lashkowitz Housing Partnership Fund to submit an annual report to the Secretary on the use of the assistance.

“(4) AUTHORIZATION OF ADDITIONAL APPROPRIATIONS.—There is authorized to be appropriated for deposit in the Herschel Lashkowitz Housing Partnership Fund $100,000,000 for each of fiscal years 2023 through 2027, to remain available until expended.”.

SEC. 6. HOUSING QUALITY STANDARDS.

(a) SATISFACTION OF INSPECTION REQUIREMENTS THROUGH PARTICIPATION IN OTHER HOUSING PROGRAMS.—Section 8(o)(8) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)(8)), as amended by sec-
tion 101(a) of the Housing Opportunity Through Mod-
ernization Act of 2016 (Public Law 114–201; 130 Stat. 783), is amended by adding at the end the following:

“(I) Satisfaction of inspection requirements through participation in other housing programs.—

“(i) Low-income housing tax credit-financed buildings.—A dwelling unit shall be deemed to meet the inspection requirements under this paragraph if—

“(I) the dwelling unit is in a building, the acquisition, rehabilitation, or construction of which was financed by a person who received a low-income housing tax credit under section 42 of the Internal Revenue Code of 1986 in exchange for that financing;

“(II) the dwelling unit was physically inspected and passed inspection as part of the low-income housing tax credit program described in subclause (I) during the preceding 12-month period; and
“(III) the applicable public housing agency is able to obtain the results of the inspection described in subclause (II).

“(ii) HOME INVESTMENT PARTNERSHIPS PROGRAM.—A dwelling shall be deemed to meet the inspection requirements under this paragraph if the dwelling unit—

“(I) the dwelling unit is assisted under the HOME Investment Partnerships Program under title II of the Cranston-Gonzalez National Affordable Housing Act (42 U.S.C. 12721 et seq.);

“(II) the dwelling unit was physically inspected and passed inspection as part of the program described in subclause (I) during the preceding 12-month period; and

“(III) the applicable public housing agency is able to obtain the results of the inspection described in subclause (II).
“(iii) RURAL HOUSING SERVICE.—A dwelling unit shall be deemed to meet the inspection requirements under this para-
graph if—

“(I) the dwelling unit is assisted by the Rural Housing Service of the Department of Agriculture;

“(II) the dwelling unit was physically inspected and passed inspection in connection with the assistance de-
scribed in subclause (I) during the preceding 12-month period; and

“(III) the applicable public hous-
ing agency is able to obtain the re-
sults of the inspection described in subclause (II).

“(iv) RULE OF CONSTRUCTION.—
Nothing in clause (i), (ii), or (iii) shall be construed to affect the operation of a hous-
ing program described in, or authorized under a provision of law described in, that clause.”.

(b) PRE-APPROVAL OF UNITS.—Section 8(o)(8)(A) of the United States Housing Act of 1937 (42 U.S.C.
1437f(o)(8)(A)) is amended by adding at the end the following:

“(iv) INITIAL INSPECTION PRIOR TO LEASE AGREEMENT.—

“(I) DEFINITION.—In this clause, the term ‘new landlord’ means an owner of a dwelling unit who has not previously entered into a housing assistance payment contract with a public housing agency under this subsection for any dwelling unit.

“(II) EARLY INSPECTION.—Upon the request of a new landlord, a public housing agency may inspect the dwelling unit owned by the new landlord to determine whether the unit meets the housing quality standards under subparagraph (B) before the unit is selected by a tenant assisted under this subsection.

“(III) EFFECT.—An inspection conducted under subclause (II) that determines that the dwelling unit meets the housing quality standards under subparagraph (B) shall satisfy
this subparagraph and subparagraph (C) if the new landlord enters into a lease agreement with a tenant assisted under this subsection not later than 60 days after the date of the inspection.

“(IV) INFORMATION WHEN FAMILY IS SELECTED.—When a public housing agency selects a family to participate in the tenant-based assistance program under this subsection, the public housing agency shall include in the information provided to the family a list of dwelling units that have been inspected under subclause (II) and determined to meet the housing quality standards under subparagraph (B).”.

SEC. 7. SMALL AREA FAIR MARKET RENT.

(a) USE OF SMALL AREA FAIR MARKET RENT.—

Section 8(o)(1) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)(1)) is amended by adding at the end the following:

“(F) SMALL AREA FAIR MARKET RENT.—
“(i) DEFINITIONS.—In this subpara-
graph—

“(I) the term ‘metropolitan area’
means a metropolitan statistical area,
as defined by the Office of Manage-
ment and Budget; and

“(II) the term ‘small area fair
market rent’ means the fair market
rent established for a ZIP code area
within a metropolitan area.

“(ii) USE OF SMALL AREA FAIR MAR-
KET RENT.—Notwithstanding subsection
(c) or any other provision of this sub-
section, not later than 3 years after the
date of enactment of this subparagraph,
the Secretary shall designate a number of
metropolitan areas in which public housing
agencies are required to use the small area
fair market rent to determine the fair mar-
ket rental for dwelling units for purposes
of tenant-based assistance under this sub-
section that is not less than 3 times the
number of metropolitan areas so des-
ignated in the final rule of the Secretary
entitled ‘Establishing a More Effective

“(iii) HOLD HARMLESS.—If the application of clause (ii) would cause a decrease in the payment standard used to calculate the amount of tenant-based assistance provided to a family under this subsection, a public housing agency shall continue to use the existing higher payment standard to calculate the amount of such assistance for the family for as long as the family continues to receive such assistance in the same dwelling unit.”.

(b) CONFORMING AMENDMENT.—Section 8(o)(1)(B) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)(1)(B)) is amended by inserting after “subsection (c)” the following: “(subject to subparagraph (F) of this paragraph)”.

SEC. 8. SECTION 8 MANAGEMENT ASSESSMENT PROGRAM.

(a) DEFINITION.—In this section, the term “Section 8 Management Assessment Program” means the program
set forth in part 985 of title 24, Code of Federal Regu-
lations (or any successor regulation).

(b) DECONCENTRATION OF PARTICIPATING DWELL-
ing UNITS.—The Secretary shall explore ways to reform
and modernize the Section 8 Management Assessment
Program to assess public housing agencies in a manner
that promotes—

(1) positive interactions with landlords, includ-
ing timely payment of rent and identification of the
dwelling unit for which a subsidy payment is being
made; and

(2) an increase in the diversity of areas where
dwelling units are leased to support voucher holders
who want to access to low-poverty, integrated neigh-
borhoods.

(e) RULE OF CONSTRUCTION.—Nothing in sub-
section (b) shall be construed to prevent the Secretary
from—

(1) reforming the Section 8 Management As-
essment Program to assess public housing agencies
in other areas of performance; or

(2) reforming the Section 8 Management As-
essment Program in any other manner, at the dis-
cretion of the Secretary.
SEC. 9. ANNUAL REPORT ON EFFECTIVENESS OF ACT.

(a) DEFINITIONS.—In this section—

(1) the term “appropriate congressional committees” means—

(A) the Committee on Banking, Housing, and Urban Affairs of the Senate;

(B) the Subcommittee on Transportation, Housing and Urban Development, and Related Agencies of the Committee on Appropriations of the Senate;

(C) the Committee on Financial Services of the House of Representatives; and

(D) the Subcommittee on Transportation, Housing and Urban Development, and Related Agencies of the Committee on Appropriations of the House of Representatives; and

(2) the term “high-opportunity area”—

(A) shall be defined by the Secretary for purposes of this section; and

(B) does not include any census tract in which the poverty rate is equal to or greater than 20 percent.

(b) REPORT.—Not later than 1 year after the date of enactment of this Act, and annually thereafter for 5 total years, the Secretary shall submit to the appropriate
congressional committees and make publicly available a report that—

(1) evaluates the effectiveness of this Act and the amendments made by this Act in recruiting and retaining landlords who accept vouchers under the Housing Choice Voucher program, particularly landlords with dwelling units in high-opportunity neighborhoods; and

(2) includes—

(A) the number of landlords in the United States who accept housing choice vouchers under the Housing Choice Voucher program and the number of dwelling units assisted under the Housing Choice Voucher program;

(B) any net changes to the number of landlords or dwelling units described in subparagraph (A) during the preceding year;

(C) the number of landlords described in subparagraph (A) who own disability-accessible dwelling units assisted under the Housing Choice Voucher program and the number of those dwelling units; and

(D) the number of landlords described in subparagraph (A) who own dwelling units assisted under the Housing Choice Voucher pro-
gram in high-opportunity areas and the number of those dwelling units.